Appendix A

St Edmundsbury Borough Council Audit Results report

Year ended 31 March 2018

16 July 2018







Performance and Audit Scrutiny Committee St Edmundsbury Borough Council

16 July 2018

Dear Committee Members

We are pleased to attach our audit results report for the forthcoming meeting of the Performance and Audit Scrutiny Committee. This report summarises our preliminary audit conclusion in relation to the audit of St Edmundsbury Borough Council for 2017/18. We will issue our final report after the St Edmundsbury Borough Council meeting scheduled for 25 July 2018.

We have substantially completed our audit of the St Edmundsbury Borough Council for the year ended 31 March 2018. Subject to concluding the outstanding matters listed in our report, we confirm that we expect to issue an unqualified audit opinion on the financial statements in the form at Section 3, before the statutory deadline of 31 July 2018. We also have no matters to report on your arrangements to secure economy, efficiency and effectiveness in your use of resources

This report is intended solely for the use of the Performance and Audit Scrutiny Committee, other members of the Council, and senior management. It should not be used for any other purpose or given to any other party without obtaining our written consent.

We would like to thank your staff for their help during the engagement.

We welcome the opportunity to discuss the contents of this report with you at the Performance and Audit Scrutiny Committee meeting 25 July 2018.

Yours faithfully

MARK HODGSON

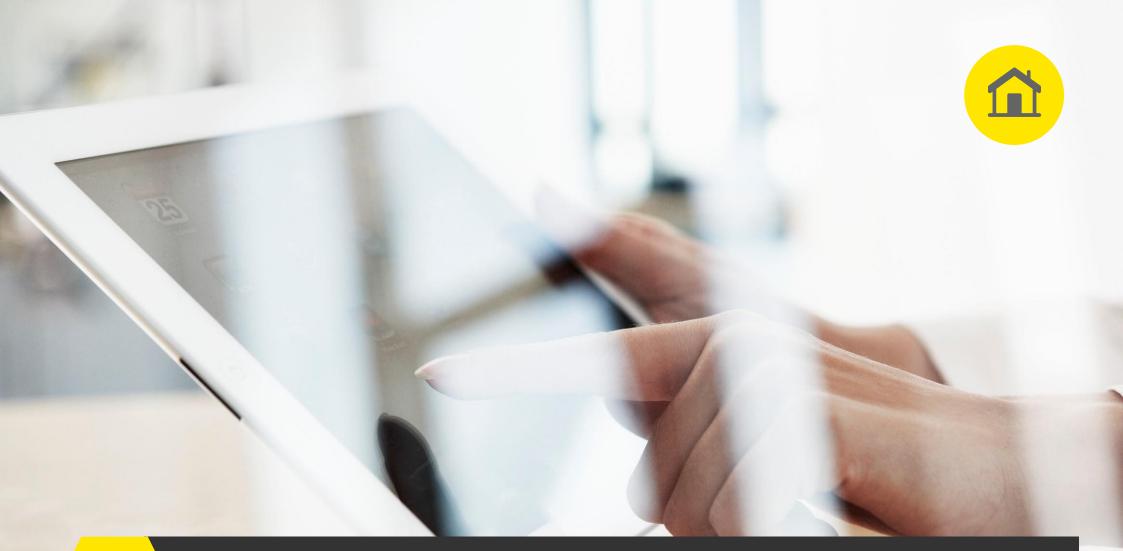
Mark Hodgson Associate Partner For and on behalf of Ernst & Young LLP Encl



In April 2015 Public Sector Audit Appointments Ltd (PSAA) issued "Statement of responsibilities of auditors and audited bodies". It is available from the via the PSAA website (<u>www.PSAA.co.uk</u>). The Statement of responsibilities serves as the formal terms of engagement between appointed auditors and audited bodies. It summarises where the different responsibilities of auditors and audited bodies begin and end, and what is to be expected of the audited body in certain areas.

The "Terms of Appointment (updated February 2017)" issued by the PSAA sets out additional requirements that auditors must comply with, over and above those set out in the National Audit Office Code of Audit Practice (the Code) and in legislation, and covers matters of practice and procedure which are of a recurring nature.

This report is made solely to the Performance and Audit Scrutiny Committee and management of the St Edmundsbury Borough Council in accordance with the statement of responsibilities. Our work has been undertaken so that we might state to the Performance and Audit Scrutiny Committee, and management of the St Edmundsbury Borough Council those matters we are required to state to them in this report and for no other purpose. To the fullest extent permitted by law we do not accept or assume responsibility to anyone other than the Performance and Audit Scrutiny Committee and management of the St Edmundsbury Borough Council for this report or for the opinions we have formed. It should not be provided to any third-party without our prior written consent.





Scope update

In our audit planning report presented at the 31 January 2018 Performance and Audit Scrutiny Committee meeting, we provided you with an overview of our audit scope and approach for the audit of the financial statements. We carried out our audit in accordance with this plan.

In our Audit Plan, we communicated that our audit procedures would be performed using a materiality of £0.983 million. We reassessed this using the actual year-end figures, which have increased this amount to £1.11 million. The threshold for reporting audit differences has increased from £65,000 to £74,000. The basis of our assessment has remained consistent with prior years at 2% of gross expenditure on provision of services.

We also identified areas where misstatement at a lower level than materiality might influence the reader and developed a specific audit strategy for them. They include:

- Related Party Transactions The accounting standard requires us to consider the disclosure from the point of materiality to either side of the transaction. We have therefore considered the nature of the relationship in applying materiality;
- Officer Remuneration Remuneration disclosures reduced materiality level of £5,000 applied in line with bandings disclosed.

Status of the audit

We have substantially completed our audit of the St Edmundsbury Borough Council financial statements for the year ended 31 March 2018 and have performed the procedures outlined in our Audit Plan. Subject to satisfactory completion of the following outstanding items we expect to issue an unqualified opinion on the Council's financial statements in the form which appears at Section 3.

However until work is complete, further amendments may arise. The outstanding work at the date of this report is:

- Review of Annual Governance Statement;
- Disclosure notes including Financial instruments;
- · Receipt of one third party confirmation over an investment balance;
- Cash flow Statement;
- review of the final version of the financial statements;
- completion of subsequent events review;
- receipt of the signed management representation letter; and
- Final Manager and Engagement Partner reviews.

We expect to issue the audit certificate at the same time as the audit opinion.



Audit differences

There are no unadjusted audit differences arising from our audit.

We identified one material audit differences in our work, which has been adjusted by Management within the revised financial statements.

This related to the Authority's share of Pension Fund Assets. Updated information became available during our audit, which led to an increase in the Authority's share of Pension Fund assets by £1.98 million. There were a number of other pension fund disclosures impacted by this amendment. This adjustment is a result of a timing difference between an estimate made by the Actuary, and information that has become available since the time of their initial report. The Authority correctly used the information provided within the original IAS 19 report within its draft financial statements.

We also identified a limited number of audit disclosure differences in the draft financial statements, which have also been adjusted by management.

Further details are provided in Section 4.

Areas of audit focus

Our Audit Plan identified key areas of focus for our audit of the St Edmundsbury Borough Council's financial statements. This report sets out our observations and conclusions, including our views on areas which might be conservative, and where there is potential risk and exposure. We summarise our consideration of these matters, and any others identified, in the "Key Audit Issues" section of this report.

We ask you to review these and any other matters in this report to ensure:

- There are no other considerations or matters that could have an impact on these issues; ►
- You agree with the resolution of the issue; and ►
- There are no other significant issues to be considered. ►

There are no matters, apart from those reported by management or disclosed in this report, which we believe should be brought to the attention of the Performance and Audit Scrutiny Committee.



Value for money

We have considered your arrangements to take informed decisions; deploy resources in a sustainable manner; and work with partners and other third parties.

In our Audit Plan we identified one significant risk in regards to the formation of one Council for West Suffolk. We have completed our work against the identified risk, further details can be found in section 5 of this report.

We report by exception, where we have concerns about your arrangements to secure economy efficiency and effectiveness in your use of resources.

We have no such matters to report.

Control observations

We have adopted a fully substantive approach, so have not tested the operation of controls.

Other reporting issues

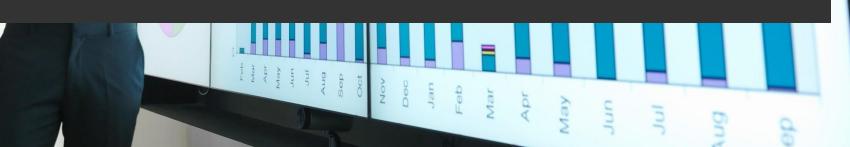
We have reviewed the information presented in the Annual Governance Statement for consistency with our knowledge of the Authority. We have no matters to report as a result of this work.

We are not reporting any matters to the National Audit Office (NAO) regarding the Whole of Government Accounts submission as the Authority falls below the £500 million threshold for review as per the NAO's group instructions.

We have no other matters to report.

Independence

Please refer to Section 8 for our update on Independence. There are no relationships from 1 April 2017 to the date of this report, which we consider may reasonably be thought to bear on our independence and objectivity.



Significant risk

Risk of management override of control

What is the risk?

As identified in ISA 240, management is in a unique position to perpetrate fraud because of its ability to manipulate accounting records directly or indirectly and prepare fraudulent financial statements by overriding controls that would otherwise appear to be operating effectively.

We identify and respond to this fraud risk on every audit engagement.

What judgements are we focused on?

ISA 240 mandates we perform procedures on: accounting estimates, significant unusual transactions and journal entries to ensure they are appropriate and in line with expectations of the business.

We are also required to identify specific additional risks of management override. The specific additional risk identified is with regards to incorrect classification of revenue spend as capital expenditure.

What did we do?

We performed mandatory procedures, including:

- Tested the appropriateness of journal entries recorded in the general ledger and other adjustments made in the preparation of the financial statements
- Reviewed accounting estimates for evidence of management bias. ►
- Evaluated the business rationale for significant unusual transactions; and
- Reviewed capital expenditure on property, plant and equipment to ensure it meets the relevant ► accounting requirements to be capitalised.

What are our conclusions?

Our testing has not identified any material misstatements from management override.

Overall our audit work did not identify any material issues or unusual transactions to indicate any misreporting of the Authority's financial position.





Significant risk

Risk of fraud in revenue and expenditure recognition

What is the risk?

Under ISA 240 there is a presumed risk that revenue may be misstated due to improper revenue recognition. In the public sector, this requirement is modified by Practice Note 10 issued by the Financial Reporting Council, which states that auditors should also consider the risk that material misstatements may occur by the manipulation of expenditure recognition.

One area susceptible to manipulation is the capitalisation of revenue expenditure on Property, Plant and Equipment given the extent of the Council's Capital programme.

What judgements are we focused on?

We are focussed on management judgements in relation to incorrectly capitalising revenue expenditure on Property, Plant and Equipment. This should ordinarily be classified as repairs and maintenance expenditure within the Comprehensive Income & Expenditure Statement.

What did we do?

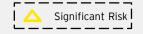
Our approach will focus on:

- Reviewed and discuss with management any accounting estimates on revenue or expenditure ► recognition for evidence of bias;
- Performed substantive testing over material revenue and expenditure streams;
- Reviewed and test revenue cut-off at the period end date:
- Tested the appropriateness of journals entries moving expenditure items from revenue codes to Capital codes; and
- Reviewed capital expenditure on property, plant and equipment to ensure it meets the relevant accounting requirements to be capitalised.

What are our conclusions?

Our testing has not identified any material misstatements in the specific areas we tested as set out in 'what di we do'.

Overall our audit work did not identify any material issues or unusual transactions to indicate any misreporting of the Authority's financial position.



underlying fair value estimates.

Other areas of audit focus - Valuation of Land and Buildings

Property, Plant and Equipment ValuationWeProperty, Plant and Equipment represents a significant balance in the Council's accounts•	hat did we do? e: Considered the work performed by the Council's valuers,	Our Conclusions
Property, Plant and Equipment represents a significant balance in the Council's accounts		
significant balance in the Council's accounts	Considered the work performed by the Council's valuers,	
and are subject to valuation changes, impairment reviews and depreciation charges. Material judgemental inputs and estimation techniques are required to calculate the year-end fixed assets balances held in the balance sheet. The Council have engaged a new external expert for 2017/18 (Wilkes Head and Eve), to value the Councils asset base, who will apply a number of complex assumptions and assess the Councils assets to identify whether there is any indication of impairment and changes to their useful life. ISAs (UK and Ireland) 500 and 540 require	 including the adequacy of the scope of the work performed, their professional capabilities and the results of their work; Sample tested key asset information used by the valuers in performing their valuation (e.g. floor plans to support valuations based on price per square metre); and agreeing this to what has been recorded in the GL. Considered the annual cycle of valuations to ensure that assets have been valued within a 5 year rolling programme as required by the Code for PPE and annually for IP. We have also considered if there are any specific changes to assets that have occurred and that these have been communicated to the valuer; Reviewed assets not subject to valuation in 2017/18 to confirm that the remaining asset base is not materially misstated; Considered changes to useful economic lives as a result of the 	 We did not identify any material misstatements from the work undertaken. The work performed by the valuer was based on reasonable assumptions that we were able to corroborate through our sample testing. Our consideration of the annual cycle of valuations did not identify any issues with the implemented plan or with the movement on assets not revalued in year. Our audit work did not identify any issues with the accounting treatment for valuations.

Tested accounting entries have been correctly processed in ► the financial statements

Other areas of audit focus - Pension Fund Liability

What is the area of focus?	What did we do?	Our Conclusions
Pensions Liability - IAS19	We have:	
The Local Authority Accounting Code of Practice and IAS19 require the Council to make extensive disclosures within its financial statements regarding the Local Government Pension Scheme (LGPS) in which it is an admitted body. The Council's current pension fund deficit is a material and sensitive item and the Code requires that this liability be disclosed on the Council's balance sheet. The information disclosed is based on the IAS 19 report issued to the Council by the actuary to the administering body. Accounting for this scheme involves significant estimation and judgement.	 Liaised with the auditors of the administering authority (Suffolk County Council), to obtain assurances over the information supplied to the actuary in relation to St Edmundsbury Borough Council; Assessed the conclusions drawn on the work of the actuary by the Consulting Actuary, PwC; and Reviewed and tested the accounting entries and disclosures made within the Council's financial statements in relation to IAS19. 	 We have reviewed the assessment of the pension fund actuary by PWC and EY pensions and have undertaken the work required with no issues identified. Our audit procedures highlighted a difference between the estimated Fund Asset valuation at the 31 March 2018 and the actual valuation of £44 million. The Authority's share of this difference is £1.98 million. The Pension Fund Actuary has subsequently provided an updated IAS19 report, which incorporated this updated information, and Authority has used this latest report to correctly amend the revised financial statements. We have not identified any other issues with the accounting entries and disclosures made within the financial statements
ISAs (UK and Ireland) 500 and 540 require us to undertake procedures on the use of management experts and the assumptions underlying fair value estimates.		



Other matters

Assessment of new Accounting Standards

- IFRS 9 Financial Instruments: The 2018/19 Code introduces IFRS 9 on financial instruments. The Council will need to keep the impact of IFRS 9 under continued review during 2018/19 because:
 - The standard may impact balances with the Authority's subsidiaries
 - Statutory overrides may be introduced by Central Government
- IFRS 15 Revenue from Contracts with Customers: The 2018/19 Code of Practice on Local Authority Accounting for the United Kingdom determines how IFRS 15 Revenue from Customers with Contracts will be adopted by local government bodies. The 2018/19 Code adopts IFRS15 without adaptation. The scope of the standard includes:
 - o all contracts with customers except leases, financial instruments and insurance contracts; and
 - $\circ~$ excludes Council Tax and NDR income

The Council have assessed the impact to be immaterial, as disclosed in Note 1 to the accounts. It should keep this assessment under review, including for the Group Statements as it continues to develop the services provided through its subsidiaries and ensure that contract records and systems are maintained with accurate complete information to allow for ongoing assessment of what contracts the Council has and impact on IFRS 15.





Audit Report

Our proposed opinion on the financial statements

INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF ST EDMUNDSBURY BOROUGH COUNCIL

Opinion

We have audited the financial statements of St Edmundsbury Borough Council for the year ended 31 March 2018 under the Local Audit and Accountability Act 2014. The financial statements comprise the Movement in Reserves Statement, Comprehensive Income and Expenditure Statement, Balance Sheet, Cash Flow Statement, the related notes 1 to 38 and the Expenditure and Funding Analysis to the Council Accounts, and the Collection Fund and the related notes C1 to C3.

The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2017/18.

In our opinion the financial statements:

- give a true and fair view of the financial position of St Edmundsbury Borough Council as at 31 March 2018 and of its expenditure and income for the year then ended; and
- have been prepared properly in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2017/18.

Basis for opinion

We conducted our audit in accordance with International Standards on Auditing (UK) (ISAs (UK)) and applicable law. Our responsibilities under those standards are further described in the Auditor's responsibilities for the audit of the financial statements section of our report below. We are independent of the authority in accordance with the ethical requirements that are relevant to our audit of the financial statements in the UK, including the FRC's Ethical Standard and the Comptroller and Auditor General's (C&AG) AGN01, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Conclusions relating to going concern

We have nothing to report in respect of the following matters in relation to which the ISAs (UK) require us to report to you where:

- the Chief Financial Officer (Section 151 Officer)' use of the going concern basis of accounting in the preparation of the financial statements is not appropriate; or
- the Chief Financial Officer (Section 151 Officer) has not disclosed in the financial statements any identified material uncertainties that may cast significant doubt about the Authority's ability to continue to adopt the going concern basis of accounting for a period of at least twelve months from the date when the financial statements are authorised for issue.



Audit Report - continued

Our proposed opinion on the financial statements

Other information

The other information comprises the information included in the Narrative Report on pages 2 to 9, other than the financial statements and our auditor's report thereon. The Chief Financial Officer (Section 151 Officer) is responsible for the other information.

Our opinion on the financial statements does not cover the other information and, except to the extent otherwise explicitly stated in this report, we do not express any form of assurance conclusion thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or our knowledge obtained in the audit or otherwise appears to be materially misstated. If we identify such material inconsistencies or apparent material misstatements, we are required to determine whether there is a material misstatement in the financial statements or a material misstatement of the other information. If, based on the work we have performed, we conclude that there is a material misstatement of the other information. We are required to report that fact.

We have nothing to report in this regard.

Opinion on other matters prescribed by the Local Audit and Accountability Act 2014

In our opinion, based on the work undertaken in the course of the audit, having regard to the guidance issued by the C&AG in November 2017, we are satisfied that, in all significant respects, St Edmundsbury Borough Council put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2018.

Matters on which we report by exception

We report to you if:

- in our opinion the annual governance statement is misleading or inconsistent with other information forthcoming from the audit or our knowledge of the Council;
- we issue a report in the public interest under section 24 of the Local Audit and Accountability Act 2014;
- we make written recommendations to the audited body under Section 24 of the Local Audit and Accountability Act 2014;
- we make an application to the court for a declaration that an item of account is contrary to law under Section 28 of the Local Audit and Accountability Act 2014;
- we issue an advisory notice under Section 29 of the Local Audit and Accountability Act 2014; or
- we make an application for judicial review under Section 31 of the Local Audit and Accountability Act 2014.

We have nothing to report in these respects.



Audit Report - continued

Our proposed opinion on the financial statements

Responsibility of the Chief Financial Officer (Section 151 Officer)

As explained more fully in the Statement of responsibilities for the Statement of Accounts set out on page 11, the Chief Financial Officer (Section 151 Officer) is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2017/18, and for being satisfied that they give a true and fair view.

In preparing the financial statements, the Chief Financial Officer (Section 151 Officer) is responsible for assessing the Authority's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless the Authority either intends to cease operations, or have no realistic alternative but to do so.

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

Auditor's responsibilities for the audit of the financial statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements. A further description of our responsibilities for the audit of the financial statements is located on the Financial Reporting Council's website at https://www.frc.org.uk/auditorsresponsibilities.

This description forms part of our auditor's report.

Scope of the review of arrangements for securing economy, efficiency and effectiveness in the use of resources

We have undertaken our review in accordance with the Code of Audit Practice, having regard to the guidance on the specified criterion issued by the Comptroller and Auditor General (C&AG) in November 2017, as to whether St Edmundsbury Borough Council had proper arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people. The Comptroller and Auditor General determined this criterion as that necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether St Edmundsbury Borough Council put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2018.



Audit Report - continued

Our proposed opinion on the financial statements

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, St Edmundsbury Borough Council had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

We are required under Section 20(1)(c) of the Local Audit and Accountability Act 2014 to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the National Audit Office (NAO) requires us to report to you our conclusion relating to proper arrangements.

We report if significant matters have come to our attention which prevent us from concluding that the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources in its use of resources are operating effectively.

Certificate

We certify that we have completed the audit of the accounts of St Edmundsbury Borough Council in accordance with the requirements of the Local Audit and Accountability Act 2014 and the Code of Audit Practice issued by the National Audit Office.

Use of our report

This report is made solely to the members of St Edmundsbury Borough Council, as a body, in accordance with Part 5 of the Local Audit and Accountability Act 2014 and for no other purpose, as set out in paragraph 43 of the Statement of Responsibilities of Auditors and Audited Bodies published by Public Sector Audit Appointments Limited. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's members as a body, for our audit work, for this report, or for the opinions we have formed.



04 Audit Differences

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Audit Differences

In the normal course of any audit, we identify misstatements between amounts we believe should be recorded in the financial statements and the disclosures and amounts actually recorded. These differences are classified as "known" or "judgemental". Known differences represent items that can be accurately guantified and relate to a definite set of facts or circumstances. Judgemental differences generally involve estimation and relate to facts or circumstances that are uncertain or open to interpretation.

Summary of adjusted differences

We have included all known amounts greater than £1.110 million relating to St Edmundsbury Borough Council in our summary of misstatements. We highlight the following misstatements in the financial statements identified during the audit. These have been corrected by management:

1. Pension Adjustments

The Authority is an admitted body within the Suffolk Pension Fund. The Authority is reliant upon the Pension Fund's Actuary to provide it with the relevant information in relation to the Authority's share of assets and liabilities of the Pension Fund (through an IAS19 report) for inclusion within its financial statements.

The Actuary, within its IAS19 report (dated 13 April 2018) estimated the Pension Fund asset value as at the 31 March 2018 and the Authority used the estimated figure within its draft financial statements. Our audit procedures focus on securing appropriate assurances from the Suffolk Pension Fund auditor and reviewing estimates to outturn data where possible. These procedures, identified that the actual asset valuation at the 31 March 2018 was £44 million greater than the Actuary's estimate. The Authority's share of this increase is £1.98 million.

Given that the difference is greater than our materiality level (£1.48 million) we asked the Authority to liaise with the Pension Fund Actuary given the impact on the Authority's financial statements. The Pension Fund Actuary has, in light of the significance of the identified difference in asset valuations at the scheduled body level, updated the IAS 19 report that it provided to the Authority taking into account the actual year end asset valuations. The Actuary also updated the IAS 19 report in relation to the impact of the asset valuation change on other figures reported by the Authority. The Authority has adjusted the revised financial statements using the revised figures from the updated IAS 19 report. This adjustment is a result of a timing difference between an estimate made by the Actuary, and information that has become available since the time of their initial report. The Authority correctly used the information provided within the original IAS 19 report within its draft financial statements.

2. Disclosure Adjustments

We have also identified a limited number of other minor text and disclosure adjustments during the audit that have been updated by management in the financial statements. We do not deem any of these to be so significant that they require reporting to you.

Unadjusted differences

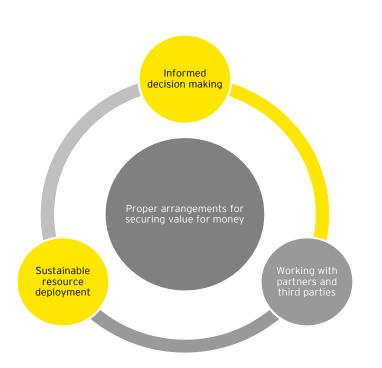
There are no unadjusted audit differences.



Value for Money Risks



🖥 Value for Money



Background

We are required to consider whether the Authority has put in place 'proper arrangements' to secure economy, efficiency and effectiveness on its use of resources. This is known as our value for money conclusion.

For 2017/18 this is based on the overall evaluation criterion:

"In all significant respects, the audited body had proper arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people"

Proper arrangements are defined by statutory guidance issued by the National Audit Office. They comprise your arrangements to:

- Take informed decisions;
- Deploy resources in a sustainable manner; and
- Work with partners and other third parties.

In considering your proper arrangements, we will draw on the requirements of the CIPFA/SOLACE framework for local government to ensure that our assessment is made against a framework that you are already required to have in place and to report on through documents such as your annual governance statement.

Financial Resilience and Assessment of the Authority's Reserve Position

As part of our assessment of your proper arrangements, we considered the Authority's financial resilience over the medium term and the impact on the level of General Fund Reserve balances at the 31 March 2018 and at the 31 March 2021.

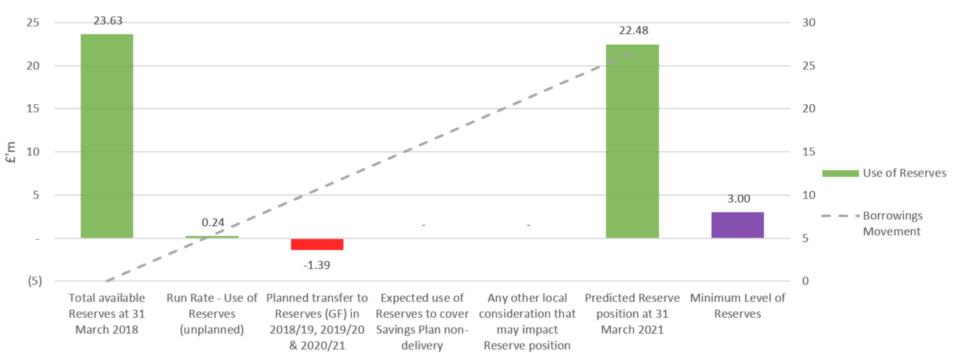
Our assessment of this is set out on the next page.

Overall conclusion

We identified one significant risk around these arrangements. The table below presents our findings in response to the risk in our Audit Planning Report and any other issues we want to bring to your attention.

We therefore expect to have 'no matters to report' about your arrangements to secure economy, efficiency and effectiveness in your use of resources.

Value for Money



Assessment of Reserves Position to 2021

Our Assessment

In our assessment we considered:

- The Authority's level of savings requirement to balance the General Fund budget in each of the next 3 years;
- The Authority's planned use of reserves to support the General Fund budget in each of the next 3 years;
- the Authority's history of delivering savings plans and therefore the potential to call upon reserves to make up a shortfall in future savings plan delivery;
- the Authority's history of over or under spending on the General Fund budget, and the impact this trajectory would have on the use of General Fund reserves; and
- any other unusual future transactions or reliance upon the commercialisation agenda to derive future income streams, upon which the MTFS is reliant.

We have also looked at the Authority's planned use of borrowing over the same time frame to inform our assessment.

As a result of our assessment, we are satisfied that the Authority's General Fund reserve balance at the 31 March 2021 will remain above the Authority's approved minimum level.



Value for Money

Value for Money Risks

We are only required to determine whether there are any risks that we consider significant within the Code of Audit Practice, where risk is defined as:

"A matter is significant if, in the auditor's professional view, it is reasonable to conclude that the matter would be of interest to the audited body or the wider public"

Our risk assessment supports the planning of enough work to deliver a safe conclusion on your arrangements to secure value for money, and enables us to determine the nature and extent of any further work needed. If we do not identify a significant risk we do not need to carry out further work.

The table below presents the findings of our work in response to the risks areas in our Audit Planning Report.

What is the significant value for money risk?	What arrangements did the risk affect?	What are our findings?
Single Council for West Suffolk	Take informed decisions.	We have undertaken the procedures set out in our strategy which have focused on:
Plans to create a new 'single council'		 The approval process for creation of a singe Council;
through the merger of Forest Heath District Council and St Edmundsbury		 How the Council assessed the business case to ensure best value on the future financial and non-financial returns;
Borough Council have been approved by the respective Full Council and Cabinet's of		 The governance arrangements over any conflicts of interest; and,
both Councils.		 The impact of the merger on the Medium Term Financial Strategy.
Following a joint application to the Secretary of State, DCLG has announced they are minded to implement the plan which will see a parliamentary order being		Our procedures have provided adequate assurance that the Council has followed the appropriate approval process based on adequate information.
made to enable the change in 2019.		We have no matters to report in relation to this risk.



06 Other reporting issues



Cher reporting issues

Other reporting issues

Consistency of other information published with the financial statements, including the Annual Governance Statement

We must give an opinion on the consistency of the financial and non-financial information in the Statement of Accounts 2017/18 with the audited financial statements

We must also review the Annual Governance Statement for completeness of disclosures, consistency with other information from our work, and whether it complies with relevant guidance.

Financial information in the Statement of Accounts 2017/18 and published with the financial statements was consistent with the audited financial statements.

We have reviewed the Annual Governance Statement. We identified that the wording from the Head of Internal Audit Opinion had not been disclosed completely. Management have updated the Annual Governance Statement for this. We can confirm it is consistent with other information from our audit of the financial statements and we have no other matters to report.

Whole of Government Accounts

Alongside our work on the financial statements, we also review and report to the National Audit Office on your Whole of Government Accounts return. The extent of our review, and the nature of our report, is specified by the National Audit Office.

As the Authority falls below the £500 million threshold for review as per the NAO's group instructions, we are not reporting any matters to the National Audit Office (NAO) regarding the Whole of Government Accounts submission.



Other reporting issues

Other powers and duties

We have a duty under the Local Audit and Accountability Act 2014 to consider whether to report on any matter that comes to our attention in the course of the audit, either for the Authority to consider it or to bring it to the attention of the public (i.e. "a report in the public interest"). We did not identify any issues which required us to issue a report in the public interest.

We also have a duty to make written recommendations to the Authority, copied to the Secretary of State, and take action in accordance with our responsibilities under the Local Audit and Accountability Act 2014. We did not identify any issues.

Other matters

As required by ISA (UK&I) 260 and other ISAs specifying communication requirements, we must tell you significant findings from the audit and other matters if they are significant to your oversight of the Authority's financial reporting process. They include the following:

- Significant qualitative aspects of accounting practices including accounting policies, accounting estimates and financial statement disclosures;
- Any significant difficulties encountered during the audit;
- Any significant matters arising from the audit that were discussed with management;
- Written representations we have requested;
- Expected modifications to the audit report;
- Any other matters significant to overseeing the financial reporting process;
- Related parties;
- External confirmations;
- Going concern;
- Consideration of laws and regulations; and

We have no matters to report.



07 Assessment of Control Environment



Service Assessment of Control Environment

Financial controls

It is the responsibility of the St Edmundsbury Borough Council to develop and implement systems of internal financial control and to put in place proper arrangements to monitor their adequacy and effectiveness in practice. Our responsibility as your auditor is to consider whether the St Edmundsbury Borough Council has put adequate arrangements in place to satisfy itself that the systems of internal financial control are both adequate and effective in practice.

As part of our audit of the financial statements, we obtained an understanding of internal control sufficient to plan our audit and determine the nature, timing and extent of testing performed. As we have adopted a fully substantive approach, we have therefore not tested the operation of controls. Although our audit was not designed to express an opinion on the effectiveness of internal control we are required to communicate to you significant deficiencies in internal control.

We have not identified any significant deficiencies in the design or operation of an internal control that might result in a material misstatement in your financial statements of which you are not aware.



😤 Independence

Confirmation

We confirm that there are no changes in our assessment of independence since our confirmation in our audit planning board report dated 31 January 2018.

We complied with the FRC Ethical Standards and the requirements of the Public Sector Audit Appointment's (PSAA) Terms of Appointment. In our professional judgement the firm is independent and the objectivity of the audit engagement partner and audit staff has not been compromised within the meaning of regulatory and professional requirements.

We consider that our independence in this context is a matter which you should review, as well as us. It is important that you and your Performance and Audit Scrutiny Committee consider the facts known to you and come to a view. If you would like to discuss any matters concerning our independence, we will be pleased to do this at the meeting of the Performance and Audit Scrutiny Committee on 25 July 2018.

Relationships, services and related threats and safeguards

The FRC Ethical Standard requires that we provide details of all relationships between Ernst & Young (EY) and your Authority, and its directors and senior management and its affiliates, including all services provided by us and our network to your Council, its directors and senior management and its affiliates, and other services provided to other known connected parties that we consider may reasonably be thought to bear on the our integrity or objectivity, including those that could compromise independence and the related safeguards that are in place and why they address the threats.

There are no relationships from 01 April 2017 to the date of this report, which we consider may reasonably be thought to bear on our independence and objectivity.

Independence

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Services provided by Ernst & Young

Below includes a summary of the fees that you have paid to us in the year ended 31 March 2018 in line with the disclosures set out in FRC Ethical Standard and in statute.

We confirm that none of the services listed have been provided on a contingent fee basis. As at the date of this report, there are no future services which have been contracted and no written proposal to provide non-audit services has been submitted.

Fee Analysis

As part of our reporting on our independence, we set out below a summary of the fees paid for the year ended 31 March 2018.

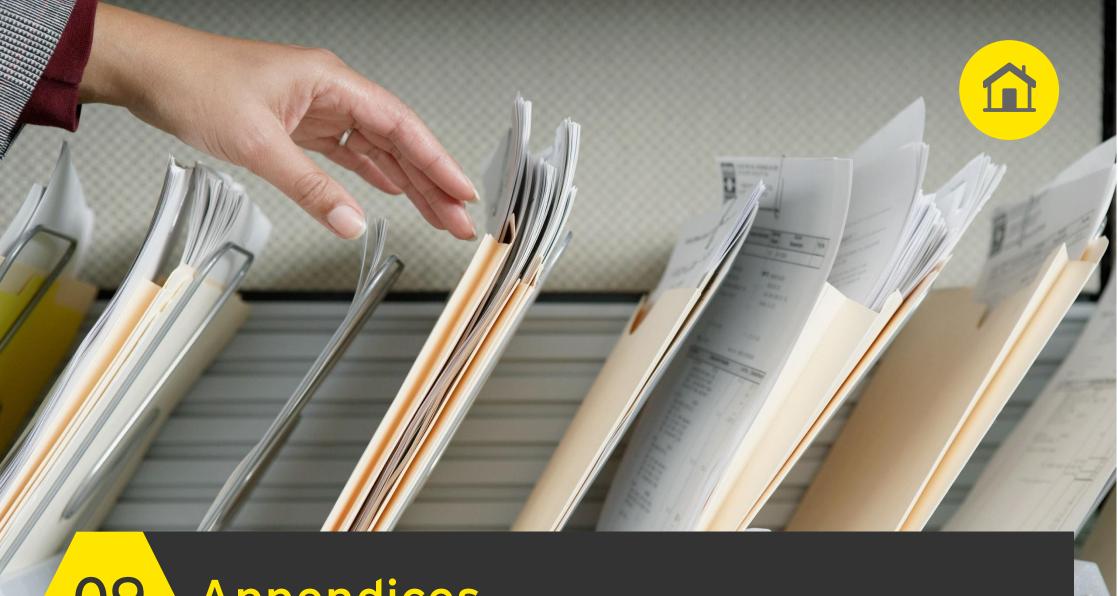
We confirm that we have not undertaken non-audit work outside the PSAA / National Audit Office Code requirements.

	Final Fee 2017/18	Scale Fee 2017/18	Final Fee 2016/17
	£'s	£'s	£'s
Total Audit Fee - Code work	43,767	43,767	43,767
Other non-audit services not covered above (Housing Benefits)	24,722 - Note 1	24,722	22,585
Total Fees	68,489	68,489	66,349

Note 1 - Housing Benefit fee

We have not commenced our work in relation to the certification of the Council's Housing Benefit claim. We will report the outcome of this work and any fee implications within our Annual Certification Report.

We will confirm our final fees following the completion of our work and report this within our Annual Audit Letter.



09 Appendices

🖹 Appendix C

Required communications with the Performance and Audit Scrutiny Committee

There are certain communications that we must provide to the Governance, Audit & Performance Committee. We have detailed these here together with a reference of when and where they were covered:

		Our Reporting to you
Required communications	What is reported?	🗰 💎 When and where
Terms of engagement	Confirmation by the Performance and Audit Scrutiny Committee of acceptance of terms of engagement as written in the engagement letter signed by both parties.	The statement of responsibilities serves as the formal terms of engagement between the PSAA's appointed auditors and audited bodies.
Our responsibilities	Reminder of our responsibilities as set out in the engagement letter.	Audit Plan - 31 January 2018
Planning and audit approach	Communication of the planned scope and timing of the audit, any limitations and the significant risks identified.	Audit Plan - 31 January 2018
Significant findings from the audit	 Our view about the significant qualitative aspects of accounting practices including accounting policies, accounting estimates and financial statement disclosures Significant difficulties, if any, encountered during the audit Significant matters, if any, arising from the audit that were discussed with management Written representations that we are seeking Expected modifications to the audit report Other matters if any, significant to the oversight of the financial reporting process 	Audit Results Report - 25 July 2018



		Our Reporting to you
Required communications	What is reported?	📅 💎 When and where
Going concern	 Events or conditions identified that may cast significant doubt on the entity's ability to continue as a going concern, including: Whether the events or conditions constitute a material uncertainty Whether the use of the going concern assumption is appropriate in the preparation and presentation of the financial statements The adequacy of related disclosures in the financial statements 	No conditions or events were identified, either individually or together to raise any doubt about the St Edmundsbury Borough Council ability to continue for the 12 months from the date of our report.
Misstatements	 Uncorrected misstatements and their effect on our audit opinion The effect of uncorrected misstatements related to prior periods A request that any uncorrected misstatement be corrected Material misstatements corrected by management 	Audit Results Report - 25 July 2018
Subsequent events	 Enquiry of the Performance and Audit Scrutiny Committee where appropriate regarding whether any subsequent events have occurred that might affect the financial statements. 	Performance and Audit Scrutiny Committee - 25 July 2018
Fraud	 Enquiries of the Performance and Audit Scrutiny Committee to determine whether they have knowledge of any actual, suspected or alleged fraud affecting the Council Any fraud that we have identified or information we have obtained that indicates that a fraud may exist Unless all of those charged with governance are involved in managing the Council, any identified or suspected fraud involving: a. Management; b. Employees who have significant roles in internal control; or c. Others where the fraud results in a material misstatement in the financial statements. The nature, timing and extent of audit procedures necessary to complete the audit when fraud involving management is suspected Any other matters related to fraud, relevant to Performance and Audit Scrutiny Committee responsibility. 	Audit Results Report - 25 July 2018



		Our Reporting to you
Required communications	What is reported?	前 💊 When and where
Related parties	 Significant matters arising during the audit in connection with the Council's related parties including, when applicable: Non-disclosure by management Inappropriate authorisation and approval of transactions Disagreement over disclosures Non-compliance with laws and regulations Difficulty in identifying the party that ultimately controls the Council 	Audit Results Report - 25 July 2018
Independence	 Communication of all significant facts and matters that bear on EY's, and all individuals involved in the audit, objectivity and independence. Communication of key elements of the audit engagement partner's consideration of independence and objectivity such as: The principal threats Safeguards adopted and their effectiveness An overall assessment of threats and safeguards Information about the general policies and process within the firm to maintain objectivity and independence Communications whenever significant judgments are made about threats to objectivity and independence and the appropriateness of safeguards put in place. 	Audit Plan - 31 January 2018 Audit Results Report - 25 July 2018
Consideration of laws and regulations	 Audit findings regarding non-compliance where the non-compliance is material and believed to be intentional. This communication is subject to compliance with legislation on tipping off Enquiry of the Governance, Audit & Performance into possible instances of non-compliance with laws and regulations that may have a material effect on the financial statements and that the Governance, Audit & Performance may be aware of 	Audit Results Report - 25 July 2018



		Our Reporting to you
Required communications	What is reported?	🛗 👽 When and where
External confirmations	 Management's refusal for us to request confirmations Inability to obtain relevant and reliable audit evidence from other procedures 	We are awaiting one outstanding investment confirmation.
Internal controls	 Significant deficiencies in internal controls identified during the audit 	Audit Results Report - 25 July 2018
Written representations we are requesting from management and/or those charged with governance	 Written representations we are requesting from management and/or those charged with governance 	Audit Results Report - 25 July 2018
Material inconsistencies or misstatements of fact identified in other information which management has refused to revise	 Material inconsistencies or misstatements of fact identified in other information which management has refused to revise 	Audit Results Report - 25 July 2018
Auditors report	 Any circumstances identified that affect the form and content of our auditor's report 	Audit Results Report - 25 July 2018
Fee Reporting	 Breakdown of fee information when the audit planning report is agreed Breakdown of fee information at the completion of the audit Any non-audit work 	Audit Plan - 31 January 2018 Audit Results Report - 25 July 2018
Certification work	Summary of certification work undertaken	Annual Certification report – Due December 2018

Appendix E - Request for a Management representation letter

Request for a Management Representation Letter Ernst & Young LLP Tel: + 44 1223 394400 EY 2 One Cambridge Business ParkFax: + 44 1223 394401 Cambridge CB4 0WZ ey.com Building a bette working world You understand that the purpose of our audit of your financial statements is to express an opinion Rachael Mann 16 July 2018 thereon and that our audit is conducted in accordance with International Standards on Auditing (UK and Assistant Director (Resources & Performance) Ireland), which involves an examination of the accounting system, internal control and related data to the St Edmundsbury Borough Council Your ref: extent we considered necessary in the circumstances, and is not designed to identify - nor necessarily College heath Road be expected to disclose - all fraud, shortages, errors and other irregularities, should any exist. Direct line: 01223 394547 Mildenhall Email: MHodgson@uk.ey.com Accordingly, you make the following representations, which are true to the best of your knowledge and IP28 7EY belief, having made such inquiries as you considered necessary for the purpose of appropriately informing ourselves: Dear Rachael A. Financial Statements and Financial Records 1. That you have fulfilled your responsibilities, under the relevant statutory authorities, for the St Edmundsbury Borough Council - 2017/18 financial year preparation of the financial statements in accordance with, for the Council the Accounts and Audit Request for a letter of representation Regulations 2015 and CIPFA LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2017/18. International Standards on Auditing set out guidance on the use by auditors of management representations (ISA (UK&I) 580) and on possible non-compliance with laws and regulations (ISA (UK&I) 2. That you acknowledge as members of management of the Council, your responsibility for the fair 250). I have interpreted this guidance as it affects Local Government bodies and I expect the following presentation of the council's financial statements. We believe the council financial statements points to apply: referred to above give a true and fair view of the financial position, financial performance (or results of operations) and cash flows of the Council in accordance with the CIPFA LASAAC Code of · auditors may wish to obtain written representation where they are relying on management's Practice on Local Authority Accounting in the United Kingdom 2017/18 and are free of material representations in respect of judgemental matters (for example the level of likely incidence of a misstatements, including omissions. We have approved the council financial statements. claim), which may not be readily corroborated by other evidence; · auditors are likely to request written representations on the completeness of information 3. You confirm that the Responsible Officer has: provided; · auditors may wish to obtain written representation on issues other than those directly related to Reviewed the accounts the Statement of Accounts · the letter is dated on the date on which the auditor signs the opinion and certificate; · Reviewed all relevant written assurances relating to the accounts, and · the letter is signed by the person or persons with specific responsibility for the financial statements; and Made other enquiries as appropriate. · the letter is formally acknowledged as having been discussed and approved by the Audit Committee, as those charged with governance of the Council. 4. That the significant accounting policies adopted in the preparation of the financial statements are appropriately described in the financial statements. I would expect the letter of representation to include the following matters. 5. As members of management of the Council, we believe that the Council has a system of internal controls adequate to enable the preparation of accurate financial statements in accordance with the General statement CIPFA LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2017/18. that are free from material misstatement, whether due to fraud or error. That the letter of representations is provided in connection with our audit of the financial statements of St Edmundsbury Borough Council ("the Council") for the year ended 31 March 2018. 6. That you believe that the effects of any unadjusted audit differences, summarised in the Audit Results Report, if relevant, accumulated by us during the current audit and pertaining to the latest That you recognise that obtaining representations from you concerning the information contained in this period presented are immaterial, both individually and in the aggregate, to the financial statements letter is a significant procedure in enabling us to form an opinion as to whether the financial statements taken as a whole. give a true and fair view of the Council financial position of St Edmundsbury Borough Council as of 31 March 2018 and of its income and expenditure for the year then ended in accordance with CIPFA LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2017/18.

Appendix E - Request for a Management representation letter

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Building a better working world		Building a better working world
working world		
 B. Non-compliance with law and regulations, includ That you acknowledge that you are responsible to deter conducted in accordance with laws and regulations and addressing any non-compliance with applicable laws and 	mine that the Council's activities are that you are responsible for identifying and id regulations, including fraud.	4. That you confirm the completeness of information provided regarding the identification of related parties. We have disclosed to you the identity of the Council related parties and all related party relationships and transactions of which you are aware, including sales, purchases, loans, transfers of assets, liabilities and services, leasing arrangements, guarantees, non-monetary transactions and transactions for no consideration for the period ended, as well as related balances due to or from such parties at the year end. These transactions have been appropriately accounted for and disclosed in the financial statements.
 That you acknowledge that you are responsible for the d internal controls to prevent and detect fraud. That you have disclosed to us the results of our assessment. 		 That you believe that the significant assumptions you used in making accounting estimates, including those measured at fair value, are reasonable.
 may be materially misstated as a result of fraud. That you have no knowledge of any identified or suspect regulations, including fraud that may have affected the C and including without limitation, any allegations by "whisi 	ted non-compliance with laws or Council (regardless of the source or form	 That you have disclosed to us, and the Council has complied with, all aspects of contractual agreements that could have a material effect on the financial statements in the event of non- compliance, including all covenants, conditions or other requirements of all outstanding debt.
matters:		D. Liabilities and Contingencies
 involving financial statements; related to laws and regulations that have a direct effective of the statement of the stateme	ert on the determination of material amounts	 All liabilities and contingencies, including those associated with guarantees, whether written or oral, have been disclosed to us and are appropriately reflected in the financial statements.
and disclosures in the Council's financial statements;		2. That you have informed us of all outstanding and possible litigation and claims, whether or not they
 related to laws and regulations that have an indirect financial statements, but compliance with which may Council's activities, its ability to continue to operate, or involving management, or employees who have significant to the significant statement of the significant statement statement of the significant statement state	r be fundamental to the operations of the or to avoid material penalties;	 have been discussed with legal counsel. That you have recorded and/or disclosed, as appropriate, all liabilities related litigation and claims, both actual and contingent, and have disclosed in the financial statements all guarantees that you have given to third parties.
 in relation to any allegations of fraud, suspected fraud 		E. Subsequent Events
regulations communicated by employees, former em	ployees, analysts, regulators or others.	 That other than described in the relevant note to the Council's financial statements, there have been no events subsequent to period end which require adjustment of or disclosure in the financial
C. Information Provided and Completeness of Information	on and Transactions	statements or notes thereto.
1. You have provided us with:		F. Accounting Estimates
 Access to all information of which we are aware that is re statements such as records, documentation and other m engagement. 		 That you believe that the significant assumptions you used in making accounting estimates, including those measured at fair value, are reasonable. In respect of accounting estimates recognised or disclosed in the financial statements:
Additional information that we have requested from us for	or the purpose of the audit; and	 2. In respect or accounting estimates recognised or disclosed in the mancial statements. That you believe the measurement processes, including related assumptions and models, you
 Unrestricted access to persons within the entity from whe audit evidence. 	nom we determined it necessary to obtain	 That you believe the measurement processes, including related assumptions and models, you used in determining accounting estimates is appropriate and the application of these processes is consistent.
That all material transactions have been recorded in the financial statements.	accounting records and are reflected in the	 That the disclosures relating to accounting estimates are complete and appropriate in accordance with the applicable financial reporting framework.
That you have made available to us all minutes of the micommittees (or summaries of actions of recent meetings prepared) held through the year to the most recent meet	s for which minutes have not yet been	 That the assumptions you used in making accounting estimates appropriately reflects your intent and ability to carry out specific courses of action on behalf of the entity, where relevant to the accounting estimates and disclosures.

Appendix E - Request for a Management representation letter

5 Building a better working world	Building a better working werid
 That no subsequent event requires an adjustment to the accounting estimates and disclosures included in the financial statements. 	 You confirm that you have performed a desktop review of all assets not subject to revaluation as part of the 5 year rolling programme for valuations and that each asset category is not materially misstated.
G. Expenditure Funding Analysis	 You confirm that for assets carried at historic cost, that no impairment is required.
1. You confirm that the financial statements reflect the operating segments reported internally to the	L. Retirement benefits
Council. H. Going Concern	 That on the basis of the process established by you and having made appropriate enquiries, you are satisfied that the actuarial assumptions underlying the scheme liabilities are consistent with your knowledge of the business. All significant retirement benefits and all settlements and curtaliments
 That you have made us aware of any issues that are relevant to the Council's ability to continue as a going concern, including significant conditions and events, our plans for future action, and the feasibility of those plans. 	have been identified and property accounted for. M. Other information
I. Ownership of Assets	 You acknowledge your responsibility for the preparation of the other information. The other information
 That except for assets capitalised under finance leases, the Council has satisfactory title to all assets appearing in the balance sheet(s), and there are no liens or encumbrances on the Council's assets, nor has any asset been pledged as collateral. All assets to which the Council has satisfactory title 	comprises the Narrative Report included in the Statement of Accounts 2017/2018. 2. You confirm that the content contained within the other information is consistent with the financial statements.
appear in the balance sheet(s). J. Reserves	N. Specific Representations
You have properly recorded or disclosed in the council financial statements the useable and unusable	We do not require any specific representations in addition to those above.
reserves. K. Valuation of Property, Plant and Equipment Assets	I would be grateful if you could provide a letter of representation, which is appropriately signed and dated (by the s151 officer and Chair of Performance and Audit Scrutiny Committee) on the proposed audit opinion date (currently 25 July 2018) on formal headed paper.
 That you agree with the findings of the experts engaged to evaluate the values of the Council's land and buildings and have adequately considered the qualifications of the experts in determining the 	opinion one (oncenty to only to region formal readed papers
amounts and disclosures included within the Council's financial statements and the underlying accounting records. That you did not give or cause any instructions to be given to the experts with respect to the values or amounts derived in an attempt to bias their work, and that you are not otherwise aware of any matters that have had an effect on the independence or objectivity of the experts.	Yours sincerely
 You believe that the measurement processes, including related assumptions and models, used to determine the accounting estimate(s) have been consistently applied and are appropriate in the context of the CIPFA LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2017/18. 	Mark Hodgson Associate Partner Ernst & Young LLP
 You confirm that the significant assumptions used in making the valuation of assets appropriately reflect your intent and ability to carry out specific courses of action on behalf of the entity. 	United Kingdom
4. You confirm that the disclosures made in the council financial statements with respect to the accounting estimate(s) are complete and made in accordance with the CIPFA LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2017/18.	
 You confirm that no adjustments are required to the accounting estimate(s) and disclosures in the council financial statements due to subsequent events. 	

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EY is a global leader in assurance, tax, transaction and advisory services. The insights and quality services we deliver help build trust and confidence in the capital markets and in economies the world over. We develop outstanding leaders who team to deliver on our promises to all of our stakeholders. In so doing, we play a critical role in building a better working world for our people, for our clients and for our communities.

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